

EuRepoC

# ADVANCED PERSISTENT THREAT profile

## APT28

*Exploiting Democratic Vulnerabilities in Cyberspace*

### Associated APT designations

- **APT28** (FireEye/Mandiant)
- **Fancy Bear** (CrowdStrike)
- **SOFACY** (Kaspersky)
- **STRONTIUM** (Microsoft)
- **PawnStorm** (Trend Micro)
- **IRON TWILIGHT** (SecureWorks)
- **Sednit** (ESET)
- **Snakemackerel** (iDefense)
- **Tsar Team** (iSight)
- **G0007** (MITRE ATT&CK)

Sources [\[1\]](#), [\[2\]](#), [\[3\]](#), [\[4\]](#), [\[5\]](#), [\[37\]](#)

### Country of origin



### Time period of activity

2004-today

Sources: [\[2\]](#), [\[10\]](#)

### Political affiliations

Today, **APT28** is consistently attributed to **GRU Unit 26165, 85th Main Special Service Centre (GTsSS)** of the Main Directorate of the General Staff of the Armed Forces of the Russian Federation (GU/GRU). This attribution is mainly based on an indictment unsealed by the US Department of Justice (DoJ) in 2018. A **report by the US Department of Homeland Security (DHS) and the Federal Bureau of Investigation (FBI)** from 2016 had previously attributed ATP28 with high confidence to the **Russian military or civilian intelligence services** without specifying the agency. In its 2018 security environment assessment, the **Estonian Intelligence Service** affirmed that ATP28 is consistent with observations for GRU Unit 26165. Later in 2018, the **UK National Cyber Security Center (NCSC)** assessed with “almost certainty” that APT28 operates as part of the GRU. Industry sources, such as FireEye, had already attributed APT28 as a Russian state-sponsored actor in 2014 without identifying any specific links to state institutions or agencies. In 2016, CrowdStrike was the first to publicly identify the GRU as the responsible state agency as a product of its investigations into the intrusions into the networks of the Democratic National Committee (DNC).

Sources [\[6\]](#), [\[7\]](#), [\[8\]](#), [\[9\]](#), [\[5\]](#), [\[34\]](#)

## Agency type

### State-integrated hacking group:

Based on the reports about the group's alleged political affiliations and several indictments against GRU agents, which claim to identify APT28 members, the group is considered a *de facto* **agent of the Russian state, more specifically its military intelligence branch (GRU)**. Furthermore, its extensive operations against defence ministries, NATO installations, and the defence sector **closely reflect the strategic and geopolitical interests of the Russian government**. With respect to aligning interests, **CrowdStrike** concluded that data stolen during intrusions by APT28 has been leaked **in support of Russian state information operation efforts** (see entries on **incident type** and **landmark incidents** below). Researchers from **Trend Micro** assessed that, in earlier stages, APT28 repeatedly carried out operations **against Russian citizens** who fit regime characterizations of **dissidents**. Targeting of the latter more typically fits in with patterns of Russia's domestic security services.

Sources [\[1\]](#), [\[5\]](#), [\[10\]](#), [\[11\]](#)

### Most frequent targets:



Canada



China



France



Germany



Japan



South Korea



Switzerland



Turkey



United Kingdom



United States

The group focused mainly on state entities, international organisations, and security/military-related actors in general.

Sources [\[1\]](#), [\[5\]](#), [\[11\]](#), [\[12\]](#)

## Group composition and organisational structure

The 2018 DoJ indictment discloses the names of 11 members of the group. According to public estimates, the GRU consists of around 12,000 people, so those indicted likely only represent a fraction of APT28's force structure. As one of the service's main cyber groups, APT28 may also draw on personnel resources of the 6th Directorate, the GRU signal and electronic intelligence division. Operations of APT28 are often technically demanding and are maintained over a longer period, suggesting a substantial personnel capacity.

## Impact type(s)

### Direct

- **Intelligence impact** (Ukrainian military app hack 2014; German Parliament hack 2015; Norwegian Parliament hack 2019)
- **Disinformation impact** (DNC hack 2016; French Presidential election 2017)

### Indirect

- **Reputational impact** (DNC hack 2016; WADA hack 2016)

Sources [\[5\]](#), [\[13\]](#), [\[14\]](#), [\[15\]](#), [\[35\]](#), [\[39\]](#)

## Incident type(s)

**Intelligence gathering** (especially targeting political and defence-related entities, e.g., in EU and NATO member states. In 2022, targeting also included Ukrainian entities.)

**Information operations** (such as the hack-and-leak operation against the DNC during the US elections campaign in 2016; the false-flag attack against French TV station TV5 Monde in 2015, including disrupting and defacing the broadcast)

Sources [\[1\]](#), [\[12\]](#), [\[40\]](#), [\[41\]](#), [\[47\]](#)

### Incident types documented by EuRepoC:

- Hijacking with misuse
- Data theft  
(*cyber-espionage*)
- Data theft & doxing
- Disruption

## Threat Level Index



**13/24** high threat level

Index scoring scale

Score	Label
≤6	Low
>6 - ≤12	Moderate
>12 - ≤18	High
>18 - 24	Very high

The Threat Level Index is derived from the [EuRepoC dataset 1.0](#). It is a composite indicator covering five dimensions: the **sectorial** and **geographical scope** of the APT's attacks, the **intensity** of the attacks, the **frequency** of attacks and the **use of zero-days**. Please note that only attacks that have been publicly attributed to the APT group during its period of activity and which meet the specific EuRepoC criteria for inclusion are considered. The scores account for the practice of other APT groups analysed by EuRepoC, as thresholds used for determining low/high scores are based on the range of scores obtained across multiple APT groups. For more detailed information on the methodology underpinning the Threat Level Index [see here](#) and [here](#).

### Breakdown of the scores for APT28:

Sub-indicator	Score	Explanation
Intensity of attacks	1 / 5	This sub-indicator represents the average “Weighted Cyber Intensity” score from the EuRepoC codebook for all attacks attributed to the APT for its period of activity. It assesses the type of attacks, their potential physical effects, and their socio-political severity – see <a href="#">here</a> for more information.
Sectorial scope of attacks	3 / 8	This sub-indicator calculates average number of targeted sectors per attack attributed to the APT groups over its period of activity. If the majority of the targeted sectors are critical to the functioning of the targeted societies (i.e. political systems and critical infrastructure) a multiplier is applied. In the case of APT28, on average attacks attributed to the group within the EuRepoC database, targeted 1.5 sectors per attack and just under 70% of all attacks were against political systems and/or critical infrastructure.
Geographical scope of attacks	4 / 4	This sub-indicator considers the average number of targeted countries per attack attributed to the APT group. Whole regions or continents affected during one attack are weighted higher. In the case of APT28, on average five countries were targeted per attack attributed to the group within the EuRepoC database.
Frequency of attacks	4 / 4	This sub-indicator is calculated by dividing the total number of attacks attributed to the APT group within the EuRepoC database by the number of years of activity of the APT group. The obtained scores are then converted to a four-level scale. In the case of APT28, the group was responsible for close to 2 attacks per year of activity (1.94).
Exploitation of Zero days	1 / 3	This indicator calculates the percentage of attacks attributed to the APT that make use of one or multiple zero days. The obtained score is then converted to a three-level scale. 3% of attacks attributed to APT28 made use of zero-days.

→ Overall, the APT28 group obtains a high-level threat score compared to other APT groups. Although the attacks analysed within the EuRepoC framework had a relatively low intensity in terms of their physical and socio-political effects, attacks by APT28 were frequent, targeted an above average number of countries and sectors, while sometimes exploiting zero-days, compared to the other APT groups analysed by EuRepoC.

# TECHNICAL CHARACTERISTICS / PECULIARITIES / SOPHISTICATION

## Basic attack pattern

According to FireEye, APT28 uses a flexible, modular framework that allows the group to consistently adapt and evolve their means of attack. The group most likely employs a conventional coding environment to develop these tools, which would allow the group to develop and deploy customized modules in their backdoors. According to CrowdStrike, APT28 has proven to be capable of running several, and often extensive, intrusion operations at the same time. APT28 combines vast use of Strategic Web Compromise (SWC) techniques with several checks to identify, prioritize, and then deploy malware only to specific targets of special importance. In cases where the group employs spear phishing techniques to deploy its malware, it uses lightweight reconnaissance tools to verify its targets before upgrading its hosts to more sophisticated malware capabilities at a later point in time.

## Zero-Day exploits (non-exhaustive)

Java vulnerability (**CVE-2015-2590**) exploited by JHUHUGIT implant, type-confusion exploit in **Encapsulated PostScripts (EPS)** produced by Microsoft Office (**CVE-2017-0261**), Microsoft Word exploit (**CVE-2017-0262**), escalation of privilege (EOP) zero-day (**CVE-2017-0263**), Microsoft Office exploit (**CVE-2015-2424**), Windows EOP vulnerability (**CVE-2015-1701**), Adobe Flash exploit (**CVE-2016-7855**), Adobe Flash exploit (**CVE-2015-3043**), Windows EOP zero-day (**CVE-2016-0167**), 'Follina' exploit in the Microsoft Windows Support Diagnostic Tool (MSDT) (**CVE-2022-30190**).

In a 2020 report, Trend Micro says APT28 has also begun conducting global scans of TCP ports 445 and 1433 in search of (zero-day) vulnerabilities in servers operating Microsoft SQL Server and Directory Services.

## Malware used (non-exhaustive)

Sofacy (Trojan.Sofacy, Backdoor.SofacyX (also known as X-Agent)	CHOPSTICK	JHUHUGIT
KOMPLEX	XAGENTOSX	XTunnel
Zebrocy	Koadic	ADVSTORESHELL
Lojax	GAMEFISH	

Sources [\[1\]](#), [\[2\]](#), [\[3\]](#), [\[11\]](#), [\[15\]](#), [\[16\]](#), [\[17\]](#), [\[18\]](#), [\[19\]](#), [\[20\]](#), [\[21\]](#)

# Select tactics and techniques leveraged by the group based on the MITRE ATT&CK Framework

## MITRE Initial Access

Drive-by compromise
Exploit public-facing application
External remote services
Phishing
<i>Spearphishing attachment</i>
<i>Spearphishing link</i>
Replication through removable media
Trusted relationship
Valid accounts
<i>Cloud accounts</i>

## MITRE Defense Evasion

Access token manipulation
Deobfuscate/decode files or information
Exploitation for defense evasion
Hide artifacts
<i>Hidden files and directories</i>
<i>Hidden window</i>
Indicator removal
<i>Clear Windows event logs</i>
<i>File deletion</i>
<i>Timestomp</i>
Masquerading
<i>Match legitimate name or location</i>
Obfuscated files or information
Pre-OS boot
<i>Bootkit</i>
Rootkit
System binary proxy execution
<i>Rundll32</i>
Template injection
Use alternate authentication material
<i>Application access token</i>
<i>Pass the hash</i>
Valid accounts
<i>Cloud accounts</i>

## MITRE Persistence

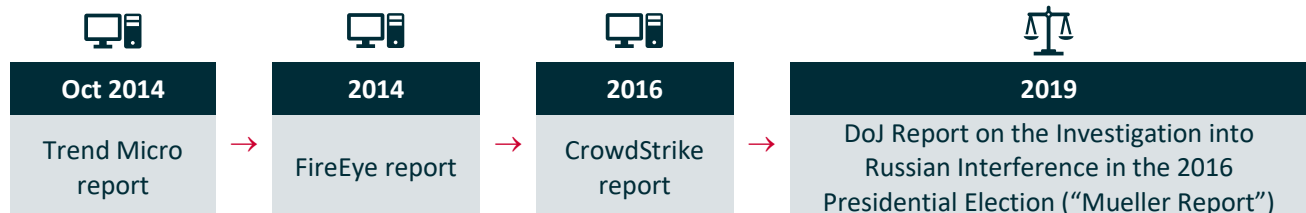
Boot or logon autostart execution
<i>Registry run keys/startup folder</i>
Event-triggered execution
External remote services
Office application startup
Pre-OS boot
<i>Bootkit</i>
Server software component
<i>Web shell</i>
Valid accounts
<i>Cloud accounts</i>

## MITRE Exfiltration

Data transfer size limits
Exfiltration over alternative protocol
<i>Exfiltration over asymmetric encrypted non-C2 protocol</i>
Exfiltration over web service
Network denial service

# ATTRIBUTION

## Attribution milestones



Sources [\[5\]](#), [\[13\]](#), [\[22\]](#), [\[23\]](#)

## Attribution ambiguities

**APT28 vs. Sandworm (generally):** Since both Sandworm and APT28 allegedly work for the GRU, researchers point out that it has proven difficult to differentiate attacks between Unit 26165 and Unit 74455 (the field post number linked to Sandworm). Andy Greenberg, a US journalist, posited that Sandworm and Fancy Bear (APT28) are two names for the same group but has not been able to come to a clear conclusion. A CyberScoop article from 2017 cited two unnamed former US officials who claim that Sandworm acts as a subunit of APT28. Two of the six GRU officers named in a 2020 DoJ indictment (indictment CR 20-316 of 15 October 2020) for operations linked to Unit 74455, Petr Nikolayevich Pliskin and Anatoliy Sergeyevich Kovalev, apparently were also involved in the 2016 DNC hack, which was most likely carried out by APT28 (see below).

**APT28 vs. Sandworm (Georgia 2008):** It remains unclear whether Sandworm or APT28 is responsible for the DDoS/defacement operations carried out against Georgian government institutions during the Russo-Georgian War of 2008. Considering that both groups are attributed to the GRU, it is plausible that both were involved or, at the very least, resources were shared.

**APT28 vs. Sandworm (BadRabbit 2017):** Whereas the Security Service of Ukraine (SBU) blamed the international ransomware campaign BadRabbit on APT28, IT security company ESET indicated Sandworm as the responsible culprit. In a statement from 2018, the UK NCSC attributed the campaign to the Russian GRU but did not specify the responsible unit/hacking group.

**APT28 vs. Sandworm (Olympic Destroyer 2018):** To disguise Olympic Destroyer's origin, a disruptive malware used against the Pyeongchang Olympics, the attackers crafted some of the code as if it had originated from **Lazarus**, the North Korean APT group blamed for the global WannaCry campaign in 2017. The security company Intezer, in early code analysis, had identified overlaps with malware previously only observed in use by the China-aligned groups APT3, APT10 and APT12. Yet, Kaspersky research noted that, these isolated and transparent connections to Chinese tooling aside, the deployed code did not bear out these Chinese hallmarks. The 2020 DoJ indictment links Olympic Destroyer **to Sandworm**. However, researchers from Kaspersky believe that APT28 might be responsible. Sources [\[9\]](#), [\[24\]](#), [\[25\]](#), [\[26\]](#), [\[42\]](#), [\[48\]](#), [\[49\]](#)

## Attribution and detection sensitivity

The group appears to possess effective counter-analysis capabilities, i.e., protection mechanisms. These include, for example, runtime checks to detect an analysis environment, unrecognizing strings that are unpacked during execution, and using unused machine instructions to slow down the analysis of deployed malware.

Despite direct attribution in 2018, technical signs of continued operational activity have been observed since then, suggesting that detection/attribution has not had a significant disruptive effect on APT28's operations. CrowdStrike argues that the group has increased their operational security (OPSEC) efforts after 2018, including toolkit diversification, loaders such as TrsLoader to deploy malware directly into memory to evade forensic analysis, and the use of short-lived command-and-control (C2) servers to complicate attribution.

Sources [\[1\]](#) [\[11\]](#) [\[15\]](#)

# LEGAL AND POLITICAL ACTIONS TAKEN AGAINST THE GROUP

## Political/Legal/Law enforcement actions

**Legal actions by Microsoft against APT28 (since 2016)** : In 2016, Microsoft took legal action against APT28 on account of an "Internet-based cyber-theft operation." As of 2022, the company has acted 15 times to seize control of more than a hundred APT28-controlled domains, also including infrastructure used against Ukrainian targets during the Russian invasion.

**US DoJ Indictment against 11 GRU officers on the account of the 2016 DNC hack (2018)**: In 2018, the Grand Jury for the District of Columbia charged 11 officers from GRU Units 26165 and 74455 (among others) for Conspiracy to Commit an Offense Against the United States and on eight other counts (an overview of the indicted individuals affiliated with Unit 26165 is provided below).

**EU sanctions against two individuals and one institution (based on EU Cyber Diplomacy Toolbox, 22 October 2020)**: The Council of the European Union imposed restrictive measures on Dmitry Badin and Igor Kostyukov (the head of the GRU), as well as GRU Unit 26165, who it deemed responsible for or involved in the cyber espionage campaign against the German Parliament in April and May 2015. The sanctions imposed include the freezing of the assets of all parties involved. The two designated GRU officers are also subject to an entry ban. In addition, EU persons and entities are prohibited from providing financial aid to the listed individuals and unit.

**Arrest warrant by the Federal Public Prosecutor General of Germany (May 2020)** for suspected Unit 26165 officer Dmitry Badin over his alleged involvement in the 2015 cyberattack against the German Federal Parliament.

**Arrest warrant for suspected Unit 26165 officer by the Federal Public Prosecutor General of Germany (2022): Nikolay Kozachek**, a suspected member of APT28, allegedly penetrated a network of the NATO Joint Air Power Competence Centre in Kalkar, Germany, for espionage purposes in April 2017. He allegedly installed malware (X-Agent) with a keylogger function, facilitating the collection of an unknown amount of data.

As of July 2022, German authorities had not yet initiated a public search for either Badin or Kozachek. No corresponding entries had been listed in the Interpol search facility.

Sources: [\[5\]](#), [\[27\]](#), [\[28\]](#), [\[29\]](#), [\[30\]](#), [\[31\]](#), [\[43\]](#), [\[44\]](#)

## **Indicted individuals / sanctioned (associated) entities**

### **US indictment of Russian intelligence officers for hacking offences related to the 2016 election (announced on 13 July 2018):**

Viktor Borisovich Netyksho  
*Officer in command of Unit 26165*

Boris Alekseyevich Antonov  
*Head of Department, leading sub-team within Unit 26165 focused on targeting military, political, governmental, and non-governmental organisations*

Dmitriy Sergeyevich Badin  
*Assistant Head of Department under Antonov within Unit 26165*

Ivan Sergeyevich Yermakov  
*Military officer assigned to Antonov's department within Unit 26165*

Aleksey Viktorovich Lukashev  
*Senior Lieutenant assigned to Antonov's department within Unit 26165*

Sergey Aleksandrovich Morgachev  
*Head of Department, leading sub-team within Unit 26165 dedicated to developing and managing malware (including X-Agent)*

Nikolay Yuryevich Kozachek  
*Lieutenant Captain assigned to Morgachev's department within Unit 26165*

Pavel Vyacheslavovich Yershov  
*Military officer assigned to Morgachev's department within Unit 26165*

Artem Andreyevich Malyshev  
*Second Lieutenant assigned to Morgachev's department within Unit 26165*

### **EU restrictive measures against Russian military intelligence officers and Unit 26165 (imposed on 22 October 2020):**

Dmitriy Sergeyevich Badin  
*Assistant Head of Department of a sub-team within Unit 26165 focused on targeting military, political, governmental, and non-governmental organisations*

Igor Olegovich Kostyukov  
*Head of the Main Directorate of the General Staff of the Armed Forces (GRU)*

85th Main Centre for Special Service of the GRU/ Unit 26165

### **Arrest warrant by the Federal Public Prosecutor General of Germany in response to the 2015 cyberattack against the German Federal Parliament (issued in May 2020):**



Dmitriy Sergeevich Badin

*Assistant Head of Department of a sub-team within Unit 26165 focused on targeting military, political, governmental, and non-governmental organisations*

### **Arrest warrant by the Federal Public Prosecutor General of Germany in response to infiltrations of the NATO Joint Air Power Competence Centre (issued in 2022):**

Nikolay Yuryevich Kozachek

*Lieutenant Captain assigned to department within Unit 26165 dedicated to developing and managing malware*

Sources: [\[6\]](#), [\[27\]](#), [\[29\]](#), [\[30\]](#), [\[31\]](#)

### **Landmark incidents**

**DNC hack 2016:** APT28 penetrated the networks of the Democratic Congressional Campaign Committee (DCCC) and the Democratic National Committee (DNC) via phishing attacks in April 2016. APT28 employed X-Agent malware, which enabled remote-command execution, transmissions of files, and keylogging, as well as the X-Tunnel malware. In March, the group had gained access to the email accounts of several staffers on Hillary Clinton's presidential campaign, including the campaign's chair, John Podesta. Material illicitly obtained as part of the hacks, including over 50,000 messages retrieved from Podesta's account, were subsequently leaked to WikiLeaks and posted online using fronts like DCLeaks and Guccifer 2.0.

**German Federal Parliament/Bundestag hack 2015:** During April and May 2015, APT28 penetrated the network of the German Bundestag by means of a large-scale phishing campaign. In total, an estimated 16 gigabytes of data, including emails from MPs, were exfiltrated to foreign servers.

**Hack of Presidential Candidate Macron's Campaign 2017:** On the eve of the French Presidential Election in 2017, presidential candidate Macron's campaign was targeted by a coordinated phishing campaign, with tens of thousands of emails and other internal documents being released online overnight as France's 'discretionary period' that halts campaigning and enforces an election-related media blackout came into effect. France, the EU, and the US blamed Russia, and APT28 in particular, for trying to influence the election in favour of Marine Le Pen, who is considered close to Russia.

**Other notable incidents/campaigns:** Ukraine military app hack (2014 – 2016), World Anti-Doping Agency (WADA, 2016), International Olympic Committee (IOC, 2018), French TV Station TV5 Monde (2015), Dutch ministries (2017), hack of NATO Joint Air Power Competence Centre (2017), Norwegian Parliament (2020), foiled attempt at hacking the Organisation for the Prohibition of Chemical Weapons (OPCW) and the OPCW-certified Spiez Laboratory in Switzerland, participation in the cyberwarfare campaign against Ukraine during the Russian invasion in 2022 (attempts at disruption and destruction of Ukrainian critical infrastructure/vulnerable systems; phishing campaigns against Ukrainian entities).

Sources: [\[6\]](#), [\[13\]](#), [\[14\]](#), [\[29\]](#), [\[32\]](#), [\[36\]](#), [\[45\]](#), [\[46\]](#)

# SOURCES

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